

State of California—Health and Human Services Agency Department of Health Care Services



EDMUND G. BROWN JR. GOVERNOR

May 2, 2017

Sent via e-mail to: Jacqueline.Connors@countyofnapa.org

Jacqueline Connors Napa County Health & Human Services Agency (707) 253-4073 Napa, CA 94559

SUBJECT: State Fiscal Year (SFY) 2016-17 - County Monitoring Unit Report

Dear Director Connors:

Enclosed are the results of Napa County's 2016-17 Substance Abuse Prevention and Treatment (SAPT) Block Grant (BG)¹, and the State County Contract compliance review. The Department of Health Care Services (DHCS) is responsible for monitoring requirements of the SAPT BG and the terms of the State County Contract operated by Napa County.

The County Monitoring Unit (CMU) within the Performance Management Branch (PMB) of DHCS performed a comprehensive review based on responses to the monitoring instrument, discussion with county staff, supporting documentation and requirements. The enclosed report addresses and/or identifies compliance deficiencies, required corrective actions, advisory recommendations, and referral for technical assistance.

Napa County is required to submit a Corrective Action Plan (CAP) addressing each deficiency noted to the CMU Analyst by May 30, 2017. The CAP must follow the guidelines detailed within the attached report. Please reference the enclosed CAP instructions and e-mail the CAP to the CMU Analyst. Supporting CAP documentation may be e-mailed or mailed to the address listed below. If you have any questions regarding this report or need assistance, please contact the CMU analyst.

Sincerely,

Cassondra Queen CMU Analyst (916) 327-2617 Cassondra.gueen@dhcs.ca.gov

¹ Title 45 Code of Federal Regulations, Part 96, Subpart L – Substance Abuse Prevention and Treatment Block Grant requirements

Substance Use Disorder Program, Policy and Fiscal Division County Monitoring Unit P.O. Box 997413, MS 2627 Sacramento, CA 95814 Internet Address: http://www.dhcs.ca.gov



County Monitoring Unit Report Napa County

Distribution:

- To: Jacqueline Connors Director
- CC: Victoria King-Watson, Substance Use Disorder Program, Policy and Fiscal Division, Assistant Division Chief Tracie Walker, Performance Management Branch, Section Chief Patrick Daglia, Fiscal Management and Accountability Branch, Section Chief Denise Galvez, Policy and Prevention Branch, Section Chief Sandy Yien, Program Support and Grants Management Branch, Section Chief Susan Jones, County Monitoring Unit, Supervisor Cynthia Hudgins, Drug Medi-Cal Monitoring Unit I, Supervisor Stephanie Quok, Drug Medi-Cal Monitoring Unit II, Supervisor Danielle Stumpf, Office of Women, Perinatal and Youth Services, Supervisor Tiffiny Stover, Postservice Postpayment Unit I, Supervisor Janet Rudnick, Postservice Postpayment Unit II, Supervisor Trudi Romero, Policy and Prevention Branch, Office Technician

Date: May 2, 2017

Report Prepared by: Cassondra Queen, County Monitoring Analyst Manager Approval: Susan Jones, County Monitoring Supervisor

Lead CMU Analyst:

Cassondra Queen

Assisting CMU Analyst(s):

Angela Duhart

County: Napa

County Address:

2751 Napa Valley Corporate Drive Napa, CA 94558 **Review Date:** March 14 – 15, 2017

Review Period: SFY 2016-17

The Department of Health Care Services (DHCS) is required to provide programmatic, administrative, and fiscal oversight of the statewide Substance Abuse Prevention and Treatment Block Grant (SAPT BG), the State County Contract, and Drug Medi-Cal (DMC) Substance Use Disorder (SUD) services through annual compliance reviews.

This report summarizes the findings of the compliance review conducted by the County Monitoring Unit (CMU).

CORRECTIVE ACTION PLAN

Pursuant to the State County Contract, Exhibit A, Attachment I, Part V, Section 4, 7, (a-b) each deficiency identified must be addressed via a Corrective Action Plan (CAP). The CAP is due within thirty (30) calendar days of the date of this monitoring report. Advisory recommendations are not required to be addressed in the CAP.

The Corrective Action Plan shall:

- 1. Address each programmatic deficiency;
- 2. Provide a specific description of how the deficiency will be corrected;
- 3. Identify the staff person responsible for correcting the deficiency and ensuring future compliance;
- 4. Specify the target date for complete implementation of each deficiency; and
- 5. As deficiencies are corrected, include training documentation, revised policies/procedures, and other materials which demonstrate the correction of a deficiency, if applicable.

The CMU analyst will monitor progress of CAP implementation until complete.

REVIEW SCOPE

- I. Regulations:
 - a. 22 CCR § 51341.1 Drug Medi-Cal Substance Use Disorder Services
 - b. 9 CCR, Division 4, Chapter 4, Subchapter 1 6: Narcotic Treatment Programs
 - c. 45 CFR; Part 96; Subpart L; §96.121 through 96.137: Substance Abuse Prevention and Treatment Block Grant
 - d. 42 USC, Section 300x-21 through 300x-66: Substance Abuse Prevention and Treatment Block
 - e. HSC, Division 10.5, Section 11750 11970: State Department of Health Care
- II. Program Requirements:
 - a. State Fiscal Year (SFY) 14/15 16/17 State County Contract, herein referred to as State County Contract
 - b. State of California Youth Treatment Guidelines Revised August 2002
 - c. DHCS Perinatal Services Network Guidelines FY 2016-17
 - d. National Culturally and Linguistically Appropriate Services (CLAS)
 - e. Alcohol and Drug Program (ADP) Bulletins
 - f. Mental Health and Substance Use Disorders Services (MHSUDS) Information Notices

1.0 ADMINISTRATION

2.0 SAPT BG MONITORING

The following deficiencies in the SAPT BG monitoring requirements were identified:

COMPLIANCE DEFICIENCIES:

CD 2.15:

State County Contract Exhibit A, Attachment I A2, Part IV, Section 2, B, 1, (a-j)

Performance under the terms of this Exhibit A, Attachment I A1, Part IV, is subject to all applicable federal and state laws, regulations, and standards. In accepting the State drug and alcohol combined program allocation pursuant to HSC Sections 11814(a) and (b), Contractor shall: (i) establish, and shall require its Subcontractors to establish, written policies and procedures consistent with the following requirements; (ii) monitor for compliance with the written procedures; and (iii) be held accountable for audit exceptions taken by the State against the Contractor and its Subcontractors for any failure to comply with these requirements:

- (a) HSC, Division 10.5, commencing with Section 11760;
- (b) Title 9, California Code of Regulations (CCR) (herein referred to as Title 9), Division 4, commencing with Section 9000;
- (c) Government Code Section 16367.8;
- (d) Government Code, Article 7, Federally Mandated Audits of Block Grant Funds Allocated to Local Agencies, Chapter 1, Part 1, Division 2, Title 5, commencing at Section 53130;
- (e) Title 42 United State Code (USC), Sections 300x-21 through 300x-31, 300x- 34, 300x-53, 300x-57, and 330x-65 and 66;
- (f) The Single Audit Act Amendments of 1996 (Title 31, USC Sections 7501- 7507) and the Office of Management and Budget (OMB) Circular A-133 revised June 27, 2003 and June 26, 2007.
- (g) Title 45, Code of Federal Regulations (CFR), Sections 96.30 through 96.33 and Sections 96.120 through 96.137;
- (h) Title 42, CFR, Sections 8.1 through 8.634;
- (i) Title 21, CFR, Sections 1301.01 through 1301.93, Department of Justice, Controlled Substances; and
- (j) State Administrative Manual (SAM), Chapter 7200 (General Outline of Procedures). Contractor shall be familiar with the above laws, regulations, and guidelines and shall assure that its Subcontractors are also familiar with such requirements.

Finding: The County's monitoring of county-run SAPT BG programs did not meet the following State County Contract requirements:

- Monitor for compliance with the written procedures
- Be held accountable for audit exceptions taken by the State against the Contractor and its Subcontractors for any failure to comply with these requirements

CD 2.16:

State County Contract Exhibit A, Attachment I A2, Part IV, Section 2, B, 1, (a-j)

Performance under the terms of this Exhibit A, Attachment I A1, Part IV, is subject to all applicable federal and state laws, regulations, and standards. In accepting the State drug and alcohol combined program allocation pursuant to HSC Sections 11814(a) and (b),

Contractor shall: (i) establish, and shall require its Subcontractors to establish, written policies and procedures consistent with the following requirements; (ii) monitor for compliance with the written procedures; and (iii) be held accountable for audit exceptions taken by the State against the Contractor and its Subcontractors for any failure to comply with these requirements:

- (a) HSC, Division 10.5, commencing with Section 11760;
- (b) Title 9, California Code of Regulations (CCR) (herein referred to as Title 9), Division 4, commencing with Section 9000;
- (c) Government Code Section 16367.8;
- (d) Government Code, Article 7, Federally Mandated Audits of Block Grant Funds Allocated to Local Agencies, Chapter 1, Part 1, Division 2, Title 5, commencing at Section 53130;
- (e) Title 42 United State Code (USC), Sections 300x-21 through 300x-31, 300x- 34, 300x-53, 300x-57, and 330x-65 and 66;
- (f) The Single Audit Act Amendments of 1996 (Title 31, USC Sections 7501- 7507) and the Office of Management and Budget (OMB) Circular A-133 revised June 27, 2003 and June 26, 2007.
- (g) Title 45, Code of Federal Regulations (CFR), Sections 96.30 through 96.33 and Sections 96.120 through 96.137;
- (h) Title 42, CFR, Sections 8.1 through 8.634;
- (i) Title 21, CFR, Sections 1301.01 through 1301.93, Department of Justice, Controlled Substances; and
- (j) State Administrative Manual (SAM), Chapter 7200 (General Outline of Procedures). Contractor shall be familiar with the above laws, regulations, and guidelines and shall assure that its Subcontractors are also familiar with such requirements.

Finding: The County's monitoring of subcontracted SAPT BG providers did not meet the following State County Contract requirements:

• County shall require its subcontractors to establish policies and written procedures

CD 2.20:

<u>State County Contract Exhibit A, Attachment I A2, Part IV, Section 3, A, 1, (e)</u> Contractor shall conduct annual onsite monitoring reviews of services and subcontracted services for programmatic and fiscal requirements. Contractor shall submit copy of their monitoring and audit reports to DHCS within two weeks of issuance. Reports should be sent by secure, encrypted e-mail to:

SUDCountyReports@dhcs.ca.gov; or

Substance Use Disorder - Prevention, Treatment and Recovery Services Division, Performance Management Branch, Department of Health Care Services PO Box 997413, MS-2627 Sacramento, CA 95899-7413

Finding: The County did not monitor all County and subcontracted providers for required SAPT BG program requirements.

CD 2.21:

<u>State County Contract Exhibit A, Attachment I A2, Part IV, Section 3, A, 1, (e)</u> Contractor shall conduct annual onsite monitoring reviews of services and subcontracted services for programmatic and fiscal requirements. Contractor shall submit copy of their monitoring and audit reports to DHCS within two weeks of issuance. Reports should be sent by

secure, encrypted e-mail to: SUDCountyReports@dhcs.ca.gov; or

Substance Use Disorder - Prevention, Treatment and Recovery Services Division, Performance Management Branch, Department of Health Care Services PO Box 997413, MS-2627 Sacramento, CA 95899-7413

Finding: The County did not submit all required SAPT BG monitoring and auditing reports for SFY 15/16 to DHCS within two weeks of report issuance.

CD 2.22:

<u>State County Contract Exhibit A, Attachment I A2, Part IV, Section 3, A, 1, (e)</u> Contractor shall conduct annual onsite monitoring reviews of services and subcontracted services for programmatic and fiscal requirements. Contractor shall submit copy of their monitoring and audit reports to DHCS within two weeks of issuance. Reports should be sent by secure, encrypted e-mail to:

SUDCountyReports@dhcs.ca.gov; or

Substance Use Disorder - Prevention, Treatment and Recovery Services Division, Performance Management Branch, Department of Health Care Services, PO Box 997413, MS-2627

Sacramento, CA 95899-7413

Finding: The County did not submit any or all of their SAPT BG monitoring reports encrypted and secure when submitting reports electronically.

3.0 DRUG MEDI-CAL

The following DMC deficiencies in regulations, standards, or protocol requirements were identified:

COMPLIANCE DEFICIENCIES:

CD 3.25.a

State County Contract Exhibit A, Attachment I, Part V, Section 4, B, 1 (b)

Contractor shall conduct, at least annually, a utilization review of DMC providers to assure covered services are being appropriately rendered. The annual review must include an on-site visit of the service provider. Reports of the annual review shall be provided to the Department's Performance Management Branch at:

Substance Use Disorder - Prevention, Treatment and Recovery Services Division, Performance Management Branch

Department of Health Care Services PO Box 997413, MS-2621 Sacramento, CA 95899-7413; Or by secure, encrypted email to: <u>SUDCountyReports@dhcs.ca.gov</u>

Review reports shall be provided to the State within 2 weeks of completion by the Contractor.

Finding: The County did not provide a copy of a DMC monitoring tool.

CD 3.25.b:

<u>State County Contract Exhibit A, Attachment I, Part V, Section 4, B, 1 (b)</u> Contractor shall conduct, at least annually, a utilization review of DMC providers to assure covered services are being appropriately rendered. The annual review must include an on-site visit of the service provider. Reports of the annual review shall be provided to the Department's Performance Management Branch at:

Substance Use Disorder - Prevention, Treatment and Recovery Services Division, Performance Management Branch Department of Health Care Services

PO Box 997413. MS-2621

Sacramento, CA 95899-7413;

Or by secure, encrypted email to: <u>SUDCountyReports@dhcs.ca.gov</u>

Review reports shall be provided to the State within 2 weeks of completion by the Contractor.

Finding: The County did not provide the appropriate number of completed DMC monitoring tools one (1) for FY 2015-16 based on the size of the County. County sizes are indicated below:

- i) MBA and Small counties one (1) completed DMC review
- ii) Medium counties two (2) completed DMC reviews
- iii) Large counties three (3) completed DMC reviews

CD 3.25.c:

State County Contract Exhibit A, Attachment I, Part V, Section 4, B, 1 (b)

Contractor shall conduct, at least annually, a utilization review of DMC providers to assure covered services are being appropriately rendered. The annual review must include an on-site visit of the service provider. Reports of the annual review shall be provided to the Department's Performance Management Branch at:

Substance Use Disorder - Prevention, Treatment and Recovery Services Division, Performance Management Branch

Department of Health Care Services PO Box 997413, MS-2621 Sacramento, CA 95899-7413; Or by secure, encrypted email to: <u>SUDCountyReports@dhcs.ca.gov</u>

Review reports shall be provided to the State within 2 weeks of completion by the Contractor.

Finding: The County did not provide monitoring reports, CAPs, and provider CAP implementation status in response to question number 25(b.) of the FY 2016-17 monitoring instrument.

CD 3.25.d:

State County Contract Exhibit A, Attachment I, Part V, Section 4, B, 1 (b)

Contractor shall conduct, at least annually, a utilization review of DMC providers to assure covered services are being appropriately rendered. The annual review must include an on-site visit of the service provider. Reports of the annual review shall be provided to the Department's Performance Management Branch at:

Substance Use Disorder - Prevention, Treatment and Recovery Services Division, Performance Management Branch

Department of Health Care Services

PO Box 997413, MS-2621

Sacramento, CA 95899-7413;

Or by secure, encrypted email to: <u>SUDCountyReports@dhcs.ca.gov</u>

Review reports shall be provided to the State within 2 weeks of completion by the Contractor.

Finding: The County did not submit DMC monitoring reports securely to DHCS within two weeks of report issuance.

CD 3.33:

State County Contract Exhibit A, Attachment I, Part V, Section 4, A, 2, (b)

... If programmatic or fiscal deficiencies are identified, the Provider shall be required to submit a Corrective Action Plan (CAP) the Contractor for review and approval prior to submission to DHCS for final approval.

State County Contract Exhibit A, Attachment I, Part V, Section 4, A, 2, (b), i

Pursuant to CCR, Title 22, Section 51341.1(o), all deficiencies identified by the PSPP review, whether or not a recovery of funds results, must be corrected and the entity that provided the services must submit a Contractor-approved CAP to the PSPP Unit within 60 days of the date of the PSPP report.

<u>State County Contract Exhibit A, Attachment I, Part V, Section 4, A, 2, (b), i, 1, d</u> Identify who will be responsible for correction and who will be responsible for on-going compliance.

Finding: The County did not submit a Contractor(County-approved) CAP to the Postservice Postpayment (PSPP) Unit within 60 days of the PSPP report.

CD 3.34:

State County Contract Exhibit A, Attachment I, Part V, Section 4, B-1, (d)

Contractor must monitor and attest compliance and/or completion by Providers with CAP requirements (detailed in Section 4, Paragraph (A)(2)(c)) as required by any PSPP review. Contractor shall attest to DHCS, using the form developed by DHCS that the requirements in the CAP have been completed by the Contractor and/or the Provider. Submission of DHCS Form 8049 form by Contractor must be accomplished within the timeline specified in the approved CAP, as noticed by DHCS.

Finding: The County did not submit any DHCS Form 8049 to DHCS.

CD 3.35:

<u>State County Contract Exhibit A, Attachment I, Part V, Section 4, A, 2, (a)</u> The Contractor shall be responsible for their subcontracted providers and their county-run programs to ensure any deficiencies are remediated pursuant to Sections 1 and 2 herein.

Finding: The County did not provide the process for monitoring DMC providers for implementation of PSPP CAPs.

4.0 PERINATAL

5.0 ADOLESCENT/YOUTH TREATMENT (AYT)

6.0 FISCAL AUDITING

7.0 PRIMARY PREVENTION

The following deficiencies in Primary Prevention regulations, standards, or protocol requirements were identified:

ADVISORY RECOMMENDATION:

AR 7.50:

State County Contract, Exhibit A, Attachment I, Part III, E, 1 CalOMS Prevention Data Quality Standards (Document -1T of the State County Contract) All counties and subcontracted providers funded with Substance Abuse Prevention and Treatment Block Grant (SAPT BG) dollars for primary prevention services are required to report data that meet the terms of the State County Contract. "The State County Contract states that the "contractor shall comply with the prevention data quality standards established by the State...."

The CalOMS Pv data quality standards require that: 1. Quality data is timely; 2. Quality data is logical; 3. Quality data is accurate; 4. Quality data is complete; and, 5. Quality data is valid...

Finding: The County does not meet all the CalOMS Prevention Data Quality Standards. Current month is at or less than 5% for overall late submission, therefore no deficiency was sited. However, due to County's history of being over 5%, County advised to submit all data by the CalOMS Prevention guidelines deadline of the 10th of every month in order to stay in compliance.

8.0 CULTURAL COMPETENCE

9.0 ELECTRONIC HEALTH RECORDS (EHR)

10.0 CALIFORNIA OUTCOMES MEASUREMENT SYSTEM TREATMENT (CalOMS Tx) AND DRUG AND ALCOHOL TREATMENT ACCESS REPORT (DATAR)

The following deficiencies in CalOMS and DATAR regulations, standards, or protocol requirements were identified:

COMPLIANCE DEFICIENCIES:

CD 10.57.a:

State County Contract, Exhibit A, Attachment I, Part III, F, (3)

Contractor shall comply with the treatment and prevention data quality standards established by the State. Failure to meet these standards on an ongoing basis may result in withholding non-DMC funds.

Finding: The County's CalOMS Tx late submissions or re-submissions exceed five percent (5%).

CD 10.57.b:

State County Contract, Exhibit A, Attachment I, Part III, F, (3)

Contractor shall comply with the treatment and prevention data quality standards established by the State. Failure to meet these standards on an ongoing basis may result in withholding non-DMC funds.

Finding: The County's and its provider(s) did not report any CalOMS Tx data, and did not generate a Provider No Activity (PNA) report.

CD 10.57.d:

<u>State County Contract, Exhibit A, Attachment I, Part III, F, (3)</u> Contractor shall comply with the treatment and prevention data quality standards established by the State. Failure to meet these standards on an ongoing basis may result in withholding non-DMC funds.

Finding: The County and its providers annual updates or client discharges, for beneficiaries in treatment over one year, were not submitted.

CD 10.57.e:

State County Contract, Exhibit A, Attachment I, Part III, G (1), (2)

1. The Contractor shall be responsible for ensuring that the Contractor-operated treatment services and all treatment providers with whom Contractor makes a contract or otherwise pays for the services, submit a monthly DATAR report in an electronic copy format as provided by the State.

2. The Contractor shall ensure that all DATAR reports are submitted by either Contractoroperated treatment services and by each subcontracted treatment provider to the State by the 10th of the month following the report activity month.

Finding: The County and its providers do not submit DATAR reports by the 10th of each month.

11.0 PRIVACY AND INFORMATION SECURITY

12.0 TECHNICAL ASSISTANCE

DHCS's County Monitoring Analyst will make referrals for the training and/or technical assistance identified below.

CalOMS and DATAR: The County requested TA for CalOMS and/or DATAR. DHCS's Analyst has been contacted and a referral has been made.