



LEA Medi-Cal Billing Option Program

October 7, 2020

1:00-2:30pm

Documentation Training

TRAINING TO BEGIN AT 1:00PM



Introductions

California Department of Health Care Services (DHCS)

Administers the Local Educational Agency Medi-Cal Billing Option Program (LEA Program) and School-Based Medi-Cal Administrative Activities Program (SMAA Program)

Guidehouse (formerly Navigant Consulting)

Contractor to DHCS
Provides assistance to DHCS as a subject-matter expert



Agenda

Section	Topic
1	Overview of Documentation Requirements
2	Authorization Requirements
3	Non-IDEA Population Requirements
4	Other Documentation Requirements
5	Common Audit Findings



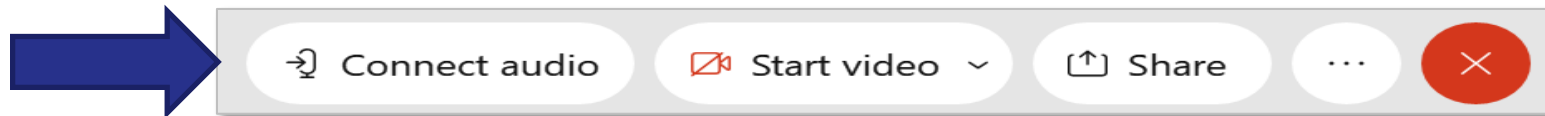
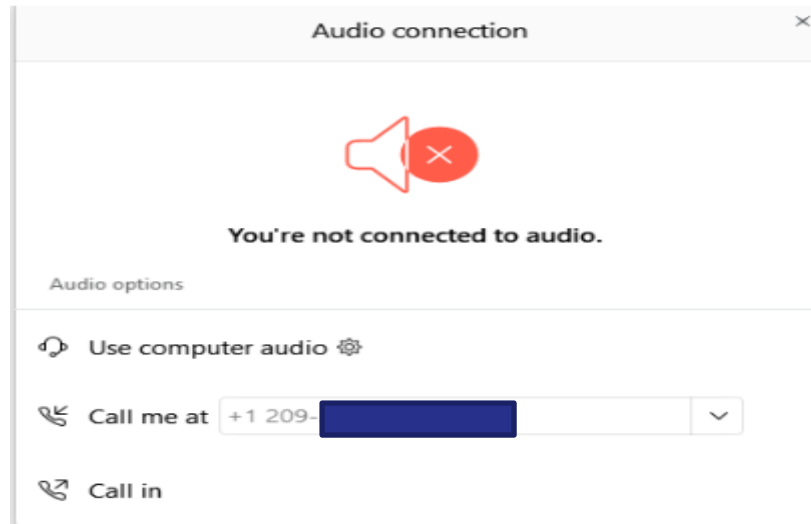
Housekeeping Items

- Questions
 - Submit via the **Q&A function** (not the chat function)
 - Time for Q&A at end of each section
 - A detailed FAQ document will be compiled with all questions submitted via the Q&A function and those sent to LEA@DHCS.CA.gov
- Training materials will be distributed to all stakeholders on the LEA Program listserv
- LEA Program listserv:
<http://apps.dhcs.ca.gov/listssubscribe/default.aspx?list=DHCSLEA>



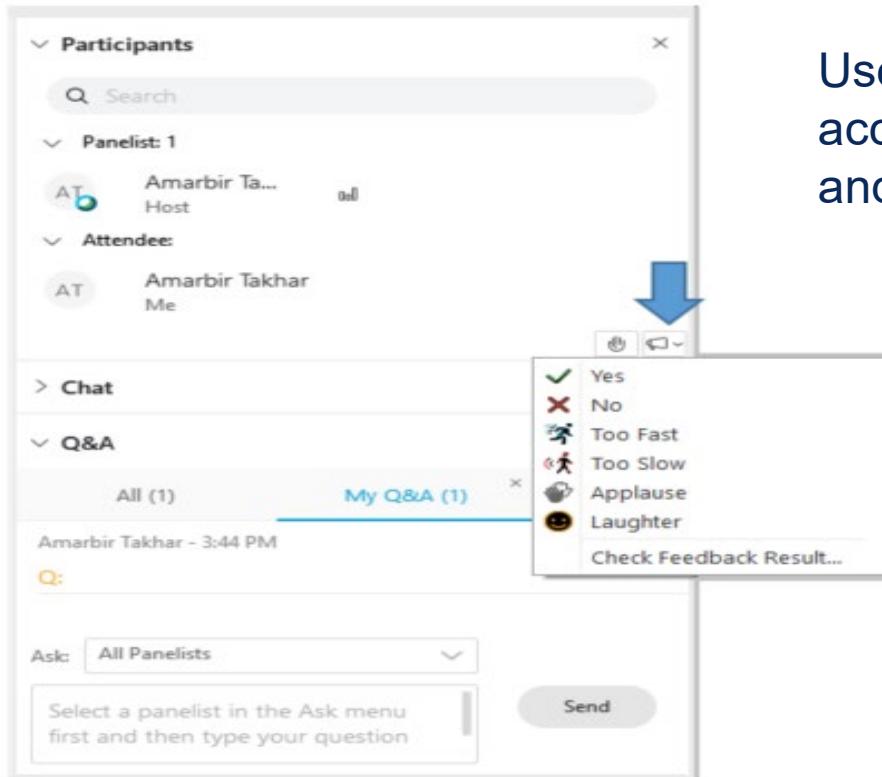
Webex Audio Help

- Connect to meeting audio:
 - Open the event from Webex rather than calling the Webex call-in number, and use the call-in options provided there
 - Select microphone icon at bottom of screen
 - Select the option for how you would like to connect



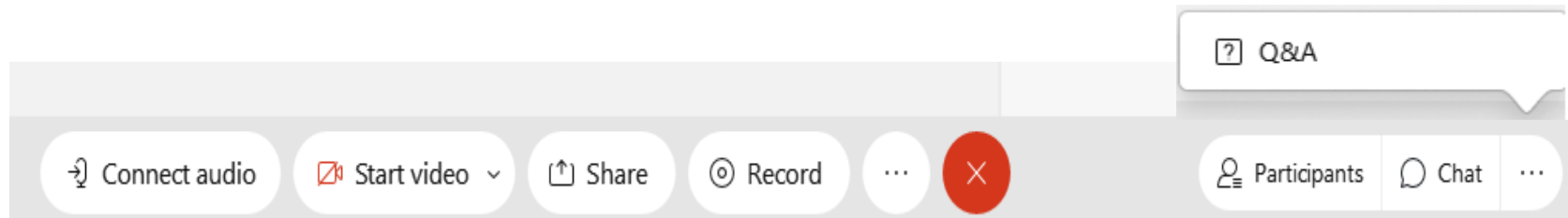


Chat, Feedback, and Q&A



Use the bottom right bubble to access the Participant, Chat, and Q&A window.

The Q&A window is accessed by clicking the button with three dots then select the Q&A pop up.





Goals of Today's Training

1. Review the basics related to documentation
2. Gain an understanding of requirements for proper documentation of medical claims
3. Review eligible non-IDEA services and related documentation
4. Understand requirements related to documentation of moment responses
5. Examine common audit findings



Section 1

Overview of Documentation Requirements



Why is Documentation Required?

- Under the LEA Program, LEAs receive **federal funds** for providing covered services to Medi-Cal students
- DHCS is **required by CMS to audit** all Medicaid provider types to be sure that federal money is spent appropriately
- Requirement of California Medicaid Providers ([22 CCR § 51476](#))

Each provider shall keep, maintain, and have readily retrievable, such records as are necessary to fully disclose the type and extent of services provided to a Medi-Cal beneficiary.



LEA Documentation Responsibilities

- LEAs are responsible for ensuring **proper billing** and **maintaining adequate documentation**
- LEAs must **maintain records** to support services billed to Medi-Cal
 - A&I conducts **audits of providers**, not billing agents/vendors
- LEA providers shall maintain records showing that all LEA practitioners, which it employs or with which it contracts, meet and shall continue to **meet appropriate licensing and certification requirements** ([22 CCR § 51270](#))



Responsibilities (continued)

- LEA providers shall maintain records to disclose **the type and extent of services** provided to a Medi-Cal beneficiary
- Required records must be **made at or near** the time the service was rendered ([22 CCR § 51476](#))
- LEA providers **must keep records for a minimum of three years** from the CRCS submission date
 - Records must be kept longer if an audit/review is in process or a cost report amendment is required



Maintaining Records: Backcasted Cost Reports

DRAFT Audit Timeline

State Fiscal Year	Original CRCS Filing Date	CRCS Resubmission Date	36 Month Audit Statute Deadline
2015-16	11/30/17 (OLD CRCS)	06/30/22 <i>(NEW CRCS)</i>	06/30/25
2016-17	11/30/18 (OLD CRCS)	08/31/22 <i>(NEW CRCS)</i>	08/31/25
2017-18	11/30/19 (OLD CRCS)	10/31/22 <i>(NEW CRCS)</i>	10/31/25
2018-19	11/30/20 (NEW CRCS)	01/31/23 <i>(Includes RMTS %)</i>	01/31/26
2019-20	04/30/22 (NEW CRCS)	N/A	04/30/25



What is Needed to Bill Medi-Cal?

- ✓ **Medi-Cal eligibility** on the date of service
- ✓ Student is **age 22 or younger**
- ✓ Appropriate **authorization** for services
 - Assessment: Recommendation by a parent, teacher, school nurse or practitioner within scope of practice
 - Screening: Recommendations for Preventive Pediatric Health Care, published by The American Academy of Pediatrics (the periodicity schedule)
 - Treatment: Signed prescription, referral or recommendation **and** supporting Care Plan
- ✓ **Service is covered** under the State Plan



What is Needed to Bill Medi-Cal?

- ✓ Service is **documented** appropriately (e.g., assessments, progress/case notes)
- ✓ Service provided by **qualified practitioner**
- ✓ **Supervision** is documented, if necessary
- ✓ **Parental Consent to bill Medi-Cal** requirements met, when required
- ✓ **Billed Other Health Coverage**, when required



Documentation: Service Encounters

- Each service encounter must be documented as follows (at minimum):
 - ✓ **Date** of Service
 - ✓ Name of **Student**
 - ✓ Name of **Agency** Providing Service
 - ✓ Name of **Person** Providing Service
 - ✓ **Place** of Service
 - ✓ **Nature, Extent or Units** of Service



What is Meant by *Nature and Extent* of Services?

- **Documentation tells a story** that answers questions such as:
 - What was done?
 - What were the test results/observations?
 - How much time was spent/miles driven?
 - How did the student respond?
 - How did the professional respond/intervene?
 - Who was notified/included in discussions?
 - What options were considered/planned?



Description of Services

Documentation must fully disclose the type and extent of services and answer questions such as:

- What was done and why?**
 - ✓ May reference IEP/IFSP goals or protocols
- How much?**
 - ✓ Time, miles, feeding, medication
- How is the student progressing or did they respond to intervention?**
 - ✓ Context is important
- Was any intervention or additional action taken or planned?**
 - ✓ Next steps



Documenting Nature and Extent

- Accurate, clear, and concise medical records can document nature and extent
- Supporting documentation may include:
 - Progress and Case Notes
 - Contact Logs
 - Nursing and Health Aide Logs
 - Specialized Medical Transportation Trip and Mileage Logs
 - Assessment Reports



Documentation: Qualified Practitioners

- LEAs must maintain the following for all qualified rendering practitioners:
 - ✓ Licenses
 - ✓ Registrations
 - ✓ Certifications
 - ✓ Credentials
- Provider Manual “**LEA: Rendering Practitioner Qualifications**” section (*loc ed rend*) contains all qualification requirements



Documentation: Parental Consent for IDEA Students

- Requirements must be met by all LEAs
 - [Notification requirements are published by CDE](#)
- **For IDEA students**, you must do the following **before** accessing public benefits or insurance for the first time ([34 CFR Section 300.154\(d\)](#)):
 - Obtain a **one-time written consent** from the parent/guardian
 - Provide **written notification** to the child's parent/guardian (completed before obtaining one-time written consent, and annually thereafter)
 - Parental consent may be revoked at any time



Documentation: Parental Consent for Non-IDEA Students

- **For non-IDEA students, LEAs do not** have to obtain parental consent to bill Medi-Cal for services
 - Medi-Cal application provides the ***consent to bill***
 - However, ***LEAs should check with their school district legal counsel*** to ensure that they are in compliance with FERPA requirements, prior to submitting claims to Medi-Cal
 - CMS is encouraging LEAs to put a parental consent protocol in place for non-IDEA services



QUESTIONS – SECTION 1

*While DHCS is compiling questions submitted via the Q&A function, a **practice session** will be initiated.*

Any additional questions can be submitted to the LEA Program Inbox:

LEA@DHCS.CA.gov



Section 2

Authorization

Requirements



Documentation: Authorization of Services

- **ALL LEA services** billed to Medi-Cal **require** authorization
 - **Assessments**: Authorized by a practitioner within scope of practice OR parent/teacher
 - **Treatments**: Authorized by a practitioner that is authorized to Order, Refer or Prescribe (ORP) services
 - **Transportation and TCM**: Authorized via the IEP/IFSP
- LEAs must maintain documentation in the student's files to support the authorization



ORP Practitioner Requirement

Ordering, Referring or Prescribing (ORP) practitioner requirements:

- Effective July 1, 2018, LEAs were required to include the National Provider Identifier (NPI) of the ORP practitioner on all claims for **treatment** services
- LEA Program ORP practitioners must be individually enrolled as a Medi-Cal ORP provider, as outlined in [PPL 18-018R](#)
- Assessment services are not affected by the PPL



Licensed ORP Practitioners

LEA Program Treatment Service	Physician	Dentist	Podiatrist	RCSN	Psychologist	LMFT or LCSW (1)
Nursing Services - Medication/ Therapeutic agent administration	✓	✓	✓		✓	
Health Aide Services	✓		✓			
Occupational Therapy Services	✓	✓				
Physical Therapy Services	✓	✓				
Psychology and Counseling Services	✓			✓	✓	✓
Speech or Audiology Services	✓	✓				
Orientation and Mobility Services	✓	Referral may also come from a Licensed Practitioner within Scope of Practice				
Respiratory Therapy Services	✓					
Nutritional Counseling Services	✓					

(1) Licensed Clinical Social Worker (LCSW) or Licensed Marriage and Family Therapist (LMFT).



Physician Authorizations

Physician Authorizations

- Physician authorizations may be obtained from:
 - Student's primary care physician;
 - Physicians employed by the LEA;
 - Physicians contracted by the LEA; or
 - Physician Assistant or Nurse Practitioner (effective 7/01/19) (works under physician supervision per standard practice, policy detailed in [PPL 19-015](#))
- Authorizations provided by **contracted physicians**:
 - Do not require the physician to personally evaluate the student
 - Require the physician to have a working relationship with the LEA and treating practitioner
 - Require the physician to review the student's records prior to authorizing services



Assessments: Authorization Requirement

Assessments

- Students must be **referred for an assessment** in one of two ways:
 1. A referral from an appropriate health services practitioner within scope of practice

OR

 2. A referral by a parent or teacher



Treatments: Authorization Requirement

Treatments

- **All billable LEA treatments** must have a prescription, referral or recommendation from ORP practitioner
 - **Prescription:** A written order from a licensed physician, podiatrist or dentist for specialized treatment services.
 - **Referral:** Less formal than a prescription, but meets certain documentation standards (i.e., student name, date, reason for referral, name and signature of practitioner).
 - **Recommendation:** May consist of a note in the student's file that indicates the observations/reasons for recommendation, practitioner type, name and signature.
- Valid for **one year** from the date of the order



Physician-Based Protocol

- LEAs may use a Physician Based Standards Protocol **to authorize Speech Pathology and Audiology** treatment services
 - ❑ Protocol **must be reviewed and approved** by a Physician **no less than once every two years**
 - ❑ Specific contents of a protocol may vary by LEA
 - ❑ If a physician protocol is used in lieu of a physician's authorization, ***there still must be a written referral from a Speech Language Pathologist***



Documentation Requirements for Physician-Based Standards

- In each student's file:
 - A copy of the cover letter with the physician's contact information and signature that states the physician reviewed and approved the protocol standards
 - Proof that the services rendered are consistent with the protocol standards
- In the LEAs file:
 - A printed copy of the protocol standards
 - Contact information for individuals responsible for developing the protocol standards
 - Contact information for the practitioners who have reviewed and rely upon the protocol standards to document medical necessity



Services Authorized in the IEP/IFSP

- The necessity of treatment services are usually identified in the IEP/IFSP and include:
 - Service type(s)
 - Number or frequency of LEA treatment services
 - Length of treatment, as appropriate
- The prescription, referral or recommendation will support the IEP and must be documented in the student's file
- Authorization can be documented by the IEP/IFSP, if signed by the appropriate referring provider



QUESTIONS – SECTION 2

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Any additional questions can be submitted to the LEA Program Inbox:

LEA@DHCS.CA.gov



Section 3

Non-IDEA Population Requirements



Non-IDEA Students

- SPA 15-021 expands the eligible population to include **all students**, regardless of whether they have an IEP or IFSP
- What does this new policy mean?
 - To seek Medi-Cal reimbursement, a student does **not** need to be eligible for related services under the IDEA
 - Assessments are billable for non-IDEA students if they are authorized by a practitioner **OR** recommended by a parent or teacher
 - However, all billable treatment services require authorization in a “Care Plan”



What is a “*Care Plan*”?

- Services provided under an Individualized Health and Support Plan (IHSP)

Other common names for an IHSP:
Individualized School Healthcare Plan,
Plan of Care, Nursing Plan, 504 Plan

Generically, these will be referred to as “Care Plans”

- Care Plans should be developed:
 - By a registered credentialed school nurse or qualified medical practitioner within scope of practice
 - In collaboration with the parent or guardian, and if appropriate, the student
- Requires **signature** of the health service practitioner that developed the plan



IHSP Requirements

The Care Plan should identify the student's healthcare needs, and include, at minimum:



Medical necessity for services authorized by medical practitioner



Treatment **services to be provided** to the student



Duration and frequency of services



Necessary training, supervision and monitoring of designated school staff



Criteria for **evaluating and reporting outcomes** and changes



Method to **ensure and document safe, consistent provision of services** to the student



What about Screening Services?

- SPA 15-021 allows LEAs to be reimbursed for EPSDT screening services, such as vision and hearing screenings
- Reimbursement is now available for **ALL** Medi-Cal eligible students
- Billed screenings should align to the American Academy of Pediatrics (AAP) periodicity schedule



EPSDT Screenings: Overview

- **Authorization** for screening services:
 - ❑ Bright Futures/AAP [Recommendations for Preventive Pediatric Health Care](#) (Periodicity Schedule)
 - ❑ California Education Code or Health and Safety Code screening requirements at required intervals
- Not all screenings are billable to the LEA Program
 - ❑ For example, oral health screenings are covered by Denti-Cal, not the LEA Program
 - ❑ The New Services Training provided by DHCS on March 5, 2020 contains more detail on screenings



Expanded Non-IEP/IFSP Billing

- Students with services outside of an IEP/IFSP are **no longer limited** to a maximum of 24 services (assessments and treatments) per 12-month period
- Utilization Control limit **has been lifted** in the claims processing system (late August 2020)
- Non-IEP/IFSP billing will be subject to existing daily utilization controls
- Non-IEP/IFSP services are subject to **Other Health Coverage (OHC) requirements**



OHC Requirements

Insurance Status	Services Authorized in an IEP or IFSP	Services Authorized in an IHSP or other “Care Plan” <div style="border: 1px solid black; border-radius: 10px; padding: 5px; background-color: #e0e0e0;"> <u>Other common names for an IHSP:</u> Individualized School Healthcare Plan, Plan of Care, Nursing Plan, 504 Plan </div>
Medi-Cal Only	Bill Medi-Cal	Bill Medi-Cal
Medi-Cal and OHC	Bill Medi-Cal	Bill OHC, then Medi-Cal*

*Note: Per Senate Bill 276, the timeframe for pursuing third party liability from an OHC carrier has been changed to 45 days.

If a response from the OHC carrier is not received ***within 45 days of the provider’s billing date***, the provider may bill Medi-Cal. A copy of the completed and dated insurance claim form must accompany the Medi-Cal claim. LEA must state “45 day response delay” on the claim.



QUESTIONS – SECTION 3

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Any additional questions can be submitted to the LEA Program Inbox:

LEA@DHCS.CA.gov



Section 4

Other Documentation Requirements



Retroactive Claiming

Retroactive claiming will be limited to:

1. Covered services provided by the 9 new practitioner types between July 1, 2015 and June 30, 2020
2. Newly covered services provided by existing practitioner types between July 1, 2015 and June 30, 2020 (e.g., RCSN providing nutritional counseling treatments)
3. Screening services pursuant to the Bright Futures periodicity schedule
4. Historical non-IEP/IFSP services that meet LEA Program requirements

Draft Retroactive Claiming Timeline: 12/1/20 – 11/30/21

****DHCS will send an eblast when the timeline is confirmed****



Requirements for Retroactive Claiming

LEAs must maintain documentation for all retroactively billed claims, including:

- 1 **Assessments were referred appropriately** by a licensed practitioner (within scope of practice), parent or teacher
- 2 **Treatment services were provided pursuant** to an IEP, IFSP, IHSP or other plan of care
- 3 **EPSDT screenings were provided pursuant** to the Bright Futures Recommendations for Preventive Pediatric Health Care (periodicity schedule)
- 4 Service was provided by a **qualified rendering practitioner**
- 5 Practitioner was **supervised**, when required
- 6 Service was **authorized** with a prescription, referral, or recommendation
- 7 Service was **appropriately documented** (e.g., progress notes, logs, etc.)



Documentation for Targeted Case Management (TCM)

- Currently, TCM is only reimbursable for students with TCM in their IEP/IFSP
- Required documentation for TCM services must include:
 - ✓ **Care Plan** (formerly referred to as a Service Plan)
 - ✓ Records of **TCM activities**
 - ✓ Records with **student and/or family progress**

Note: DHCS presented a TCM Services training on September 3, 2020 with additional detail on the components of TCM.



Documenting Code 2A Moments

- **New LEA Policy** for Direct Service Moments:
 - LEAs should submit claims for all direct services that are eligible for reimbursement
 - Interim billing documentation and retention standards align with RMTS requirements
 - If a student is not Medi-Cal eligible, participants are still instructed to maintain documentation for RMTS purposes



Source Documents for Code 2A Moments

Supporting documentation for the moment include, but are not limited to:

- The student's **IEP** or **IFSP**
- The student's **IHSP**, or other type of Care Plan used as a medical management tool for providing medically necessary services to a student in a school setting
- Treatment Logs
- Practitioner Notes
- Billing Schedules and/or Documents
- Practitioner Schedules
- Calendars
- Timesheets



Example: Direct Service Documentation for Moments

Physical Therapist in Pool 1 receives a moment:

Who were you with?	<i>A student</i>
What were you doing?	<i>I was in a therapy session.</i>
Why were you doing this?	<i>The student's IEP requires physical therapy services twice a week.</i>

Examples of direct documentation to support the moment:

- The student's IEP
- TSP's calendar showing they were in a therapy session during the assigned moment
- Progress notes with date of service and detail of session
- Other items that substantiate the response (may be specific to the LEA)



Example: Indirect Service Documentation for Moments

Psychologist in Pool 1 receives a moment:

Who were you with?

No one – I was alone

What were you doing?

I was writing a report.

Why were you doing this?

I was summarizing assessment results in preparation for an upcoming IEP meeting.

Examples of indirect documentation to support the moment:

- The student's assessment and resulting report
- The student's IEP
- Calendar entries



QUESTIONS – SECTION 4

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Any additional questions can be submitted to the LEA Program Inbox:

LEA@DHCS.CA.gov



Section 5

Common Audit Findings



Common Findings

Area	Audit Finding(s)	Suggestion to Resolve
General	<ul style="list-style-type: none">Lack of detailed documentation to support billing of the service	<ul style="list-style-type: none">Keep all documents that could support the Medi-Cal claim (e.g., authorization forms, treatment notes, billing logs, etc.)
General	<ul style="list-style-type: none">Practitioner treatment notes describing nature and extent of services are not available because of staffing changes	<ul style="list-style-type: none">If you have an electronic system, include treatment notesIf a practitioner leaves, make sure the practitioner's notes are accessible by the LEA
Salaries	<ul style="list-style-type: none">Payroll data available but doesn't tie out to the CRCS	<ul style="list-style-type: none">Maintain supporting schedules to show how LEA reconciled payroll data to cost reportData may be kept in an audit binder to support each CRCS (may help with turnover)



Common Findings

Area	Audit Finding(s)	Suggestion to Resolve
Speech Services	<ul style="list-style-type: none">• Documentation for initial group treatment services is lacking referral• Documentation is not thorough (e.g., “saw a patient”)	<ul style="list-style-type: none">• Referral required for all speech services• Physician-based standards may help obtain referrals• Logs must be thorough to ensure that nature and extent of service is documented
THCA Services	<ul style="list-style-type: none">• Physician prescription is missing, particularly in cases where the LEA is billing for continuous monitoring services	<ul style="list-style-type: none">• In order to bill for monitoring, the service must be medically necessary and have a physician prescription• Cannot bill for more than one student for the same time period• Does not include behavioral supervision



Final Reminders

- Lack in authorization for services results in disallowances
 - ✓ **Remember**: All LEA services require some type of authorization!
- Don't rely heavily on your vendors to produce supporting documentation
 - ✓ The LEA is the entity that contracts with DHCS and should maintain documentation for reimbursed services
- There should be a relationship between the program person and the fiscal person
 - ✓ Keep in mind that the LEA's fiscal person may not understand what is required to adequately document billed services



Best Practice

- Create a CRCS audit binder that is specific to each fiscal year to help support your CRCS, including items like:
 - ✓ Payroll grouping schedules to show how your LEA got from payroll to salaries on the CRCS
 - ✓ Licenses/certifications of practitioners your LEA bills for
 - ✓ Periodicity schedule used to authorize screenings
 - ✓ Physician-based protocol information (if applicable to your LEA)
 - ✓ TSP Lists per quarter that supports the practitioners that you include on your CRCS (effective FY 20-21 and thereafter)



QUESTIONS – SECTION 5

*While DHCS is compiling questions submitted via the Q&A function, a **practice session** will be initiated.*

Any additional questions can be submitted to the LEA Program Inbox:

LEA@DHCS.CA.gov